# Draft Winchester District Local Plan Part 2

# **Recommended Responses to Issues Raised**

# WALTHAM CHASE

- A summary of all the representations on the draft Local Plan directly relating to Waltham Chase was presented to the Cabinet (Local Plan) Committee on 12 March 2015 – report CAB 2670(LP) Appendix 2. That report contains a full summary of comments by Local Plan policy/paragraph/map. Copies of all representations are available on the Council's web site: http://documents.winchester.gov.uk/LPP2/Default.aspx
- Report CAB2670 (LP) records the various issues raised in relation to different parts of the Plan. It responds to some of these but leaves most for further consideration. This report presents all the key issues raised in relation to the Waltham Chase section of the draft Local Plan and recommends responses on all of these, including any already subject to recommendations in CAB2670 (LP).

# Scale of Development / Housing Requirement

3. There were several objections to the scale of development required in Waltham Chase, however, the housing requirement of 250 dwellings was established in Local Plan Part 1 (policy MTRA2). Some comments refer to the overdevelopment of the settlement and the severe impacts this will have on local infrastructure, especially the roads and local school, again these were all taken into account in setting the housing requirement for Waltham Chase in the LPP1.

# Traffic and Access

- 4. Concerns were raise in respect of the impact of the level of development on the local highways, and the potential for the new housing to encourage and exacerbate rat-running. There were also concerns regarding the limited amount of local employment, which would encourage out commuting by the new residents putting further pressure on the local roads.
- 5. In order to better understand the potential impact of the proposed level of development on the important transport corridors along the B 2177 and B3354, the Council commissioned Systra to undertake a study to assess the cumulative impacts<sup>1</sup>. The conclusion in respect of Waltham Chase, especially at the junction of Winchester Road/ Forest Road/ Curdridge Lane, was that there is sufficient capacity to accommodate the forecast level of growth, but there would be pressure on junctions elsewhere along the corridor which might require mitigation.

<sup>&</sup>lt;sup>1</sup> B2177- B3354 Corridor Cumulative Traffic Impacts Study; Systra- August 2015

# Open Space and Other Infrastructure

- 6. Several objectors raised issues in respect of the impact on local facilities and services. The main impact is likely to be on the local primary school, and the Plan recognises the need to expand the local schools which is why the policies allocating the preferred housing sites each has a specific requirement to contribute toward the expansion of St John's Primary school and other infrastructure required to make the development acceptable in planning terms.
- 7. Concerns were also raised that the level of development would have an adverse impact on the surrounding countryside and wildlife. All the site allocations are required to provide open space and suitable buffers to reduce their impact on the countryside, and where appropriate to retain existing landscape features
- 8. Southern Water raised objections to policies WC1, WC3, and WC4 on the basis that their current assessment reveals that additional local sewerage infrastructure would be required to accommodate the proposed development, involving making a connection to the local sewerage network at the nearest point of adequate capacity at a cost to the developers. Although Policy CP17 of Local Plan Part 1 covers the matters raised, following further discussion with Southern Water it is recommended that the following wording is added to the relevant policies under 'infrastructure': "provide a connection to the nearest point of adequate capacity in the sewerage network, in collaboration with the service provider."
- 9. Sites allocated under Policies WC1, WC2, and WC3 are within 5.6 kilometers from the Solent Special Protection Area, and therefore, fall within the area covered by the Interim Solent Recreation Mitigation Strategy. The development of these sites will be expected to make a financial contribution towards measures to mitigate their recreational impact on the internationally protected sites.
- 10. The table at paragraph 4.7.5 of the draft Local Plan Part 2 sets out the housing requirement and the various sources of supply. Most of the information had a base date of 31 March 2013, with some later information on significant planning permissions. It is now possible to update this information to a base date of 31 March 2015. The various headings in the table can be updated as follows, taking account of the comments made:

# a. Requirement (2011-2031)

No change, this is set by Local Plan Part 1.

- b. <u>Net completions 1.4.11 31.3.15</u> 15
- c. Outstanding permissions at 31.3.15

1

- d. <u>Significant permissions since 31.3.15</u> 0
- e. <u>SHLAA sites within settlement boundary</u> 60- Morgans Yard
- f. <u>Windfall allowance</u> None
- g. <u>Total Supply (b+c+d+e+f)</u> 76
- <u>Remainder to be allocated (a g)</u>
   The requirement remains at 250 dwellings and the updated supply totals 76, leaving 174 units to be allocated.

# Site Selection / Omission Sites

- 11. City Council officers worked with Shedfield Parish Council to determine the most effective and sustainable strategy to meet the development needs of the settlement of Waltham Chase. The Parish also conducted their own survey of local residents to gauge the preferred strategy for distributing the required level of new housing. The conclusion was that the most sustainable means of meeting the required level of growth was to spread development around the settlement with the identification of a number of smaller to medium sized sites. This would reflect the historic organic growth of the settlement and ensure reasonable access to existing services.
- 12. There was only one SHLAA site of any significance within the current settlement boundary, Morgans Yard, and this was carried forward as a preferred allocation. Given the limited number of completions within the plan period, and outstanding planning permissions a total of 174 dwellings needed to be allocated on greenfield sites.
- 13. Having assessed all the sites put forward for development outside of the settlement boundary, three sites were preferred to meet the housing requirement. The three preferred sites were:
  - Land at Clewers Lane (SHLAA reference 1753, 2491, 2288)
  - Land at Sandy Lane (SHLAA reference 1890, 1892, 1893)
  - Land to the north and south of Forest Road (SHLAA reference 1837 2567)
- 14. The site promoters were invited to discuss the potential capacity for each site, and its deliverability with the City and Parish Councils. The Parish in the

meantime conducted an informal consultation on the preferred options, which only attracted a small response.

15. The draft Local Plan therefore in addition to Morgans Yard, allocated the above three sites for housing and open space development (policies WC1, WC2, WC3, and WC4). As well as receiving comments on these policies (see below), comments were also received on a number of other sites, either promoting them instead of/as well as the preferred sites. These 'omission' sites and the comments on them are considered below. Appendix 1 re-assesses the omission housing sites and the relevant allocations in the draft Plan against the 'key criteria' set out in the Local Plan. Because, Clewers Lane has planning permission, and Morgans Yard is within the settlement boundary the omission sites are assessed against the draft allocations at Forest Road and Sandy Lane.

# Site 2388 - north of Lower Chase Road

16. This site is being promoted for employment uses. There is an existing employment use adjoining this site immediately to the west. However, there is no requirement to find any additional employment land in this area. The site is on the edge of the settlement, and in a visually 'most sensitive area' in the Swanmore/ Waltham Chase Gap, so is not suited to a large footprint employment use. Accordingly, the site is not considered suitable for allocation as an employment site.

# Site - Land South of Solomons Lane

- 17. This site is promoted for development by the landowner as a more sustainable alternative to other preferred sites due to its proximity to the school and other local facilities. This site was not put forward as a SHLAA site so was not part of the original assessment process.
- 18. The site is immediately south of Morgans Yard, and would be accessed off of Solomons Lane, which would bring about a potential conflict between the new access for the housing at Morgans Yard, and the additional traffic visiting the extended school. While the site would have good access to the school it would not enjoy particularly good access to other village facilities. To allocate this site for development would extend the settlement boundary further south beyond Solomons Lane and would not form a logical or defensible edge to the settlement. The site is also within the Swanmore/ Waltham Chase Gap, which would be eroded further with development in this location. There is no compelling reason therefore to prefer this site as an alternative to the sites originally selected, and to allocate this site for development.

Site – Ludwells Farm

- 19. The site comprises of around 1.4 hectares of land to the north of Lower Chase Road at Ludwells Farm. It is proposed that the site should be developed as a 60 bed extra care unit to meet the needs of the aging population. The promoters of the site suggest that the Local Plan Part 1 underestimates the need for housing aimed principally at an aging population, and the site is therefore being promoted for specialist accommodation for the elderly which would be in addition to the overall housing requirement for the settlement.
- 20. The site has an unimplemented planning consent for a rest home granted in 1990, and is separated from the existing settlement boundary in the gap between Waltham Chase and Swanmore. The consultation response was accompanied by a detailed Care Needs Assessment, which purports to have identified a need for an additional 546 extra care beds within the district with 283 being required within a 5 mile catchment of Ludwells Farm. This is based on the expected 70% growth in the population over 65, and the potential 175% increase of those aged over 85.
- 21. There is no numerical target set in the LPP1 for the provision of housing specifically to meet the needs of the elderly, at either the District or settlement level. However, policy MTRA1 requires the provision of a range of housing types and tenures to meet a range of requirements including those of older persons. Policy CP2 reiterates this and requires that new development should meet a range of community housing needs, including specialist forms of accommodation such as extra care housing. This approach is consistent with the NPPF which requires local planning authorities to plan for a mix of housing based on current and future demographic trends and needs for different groups in the community such as the elderly.
- 22. In setting the housing requirement of 12,500 new dwellings for the district, the assessment of needs took into account the demographic profile of the district<sup>2</sup>. The conclusion in respect of the aging population was that it is difficult to predict the actual demand for specialist accommodation, as the elderly's preference is generally to remain in their own homes and receive care there. The study also noted that there is a growing trend for the elderly to move in with their families due to the escalating costs of care.
- 23. In order to understand the current housing needs of an aging population the Council commissioned a study to consider specialist housing for older people<sup>3</sup>. The conclusions were that: "There is no explicit requirement in national policy to allocate specific sites for specialist housing for older people. The advantage of maintaining broad allocations, which do not distinguish between the groups that

<sup>&</sup>lt;sup>2</sup> Review of Employment Prospects, Employment Land and Demographic Projection; DTZ August 2011

<sup>&</sup>lt;sup>3</sup> Specialist Housing for Older People in Winchester; the Health and Housing Partnership LLP- August 2015

might occupy the housing, is that it provides flexibility to respond to changing needs and models of development over time. It does not presume what the model for older persons housing should be and indeed this may change over the 20 year plan period". It was also recommended that if further housing is required then the County Council Toolkit should be used to assess site potential. The 'toolkit' seeks to locate residential accommodation aimed at the elderly in settlements with a significantly higher range of social and community facilities than Waltham Chase.

- 24. The policy approach in the adopted Local Plan, outlined above is currently bringing forward a number of developments aimed at providing specialist elderly accommodation, for example consent has been granted for three new facilities in the MDA at West of Waterlooville (although one of the units is in the Havant part of the site); a new extra care facility in Barton Farm, and the proposed development of the Chesil car park in Winchester town. Further facilities are planned at North Whiteley and are contained in the current outline planning application, and there are two schemes currently under construction nearby at Wickham and Bishops Waltham. Therefore, there is no evidence that the current policies are not meeting this growing need. However this will need monitoring and if this particular need is not being met then this will need to be addressed in any future review of the Local Plan
- 25. In respect to the proposal to develop Ludwells Farm for specialist accommodation to meet the needs of the elderly. It is not accepted that the LPP2 needs to specifically allocate sites to meet the specialist needs of the elderly. However if this was to be the case, then the Council would need to consider where would be the most sustainable location to develop these facilities. The needs of the elderly vary considerably, but where extra care accommodation is to be provided then locations with good access to local services and health facilities will be preferred.
- 26. The site at Ludwells Farm is in a 'visually most sensitive' area, within the gap that separates Waltham Chase and Swanmore, it is a significant area of substantially undeveloped land within the gap. To build on this site would seriously erode the gap and contribute towards the perception of the two settlements coalescing. It is not particularly accessible to local services, and in this location there is no footpath on either side of the road which would make walking into the village difficult for elderly residents.
- 27. Unlike all the sites mentioned above which are providing for the needs of an aging population, and which all are located in settlements with access to a high level of services and facilities, Waltham Chase currently lacks a doctor's surgery, chemist, dentist and a library, which are all key services which an aging population would be expected to need access to.

28. In conclusion therefore, there is no compelling reason why this site in the highly sensitive location should be allocated for specialist accommodation to meet the needs of the elderly.

# Site 2596 - Van Diemens Field

- 29. The promoters of this site have objected to policies WC1, WC2, WC3 and WC4 and have put forward land at Van Diemens field as an alternative. Originally this site formed part of a larger site submitted as part of the SHLAA (1894), and was assessed as such. The promoters of this site subsequently put forward the smaller site at Van Diemens Field for consideration, but this was after all the site assessment work had been completed. The Council did not at that stage re-run the evaluation process, but did agree that additional sites would be considered against the preferred sites at this stage of the Plan preparation process, i.e. after the consultations on the draft Local Plan Part 2 and before the Pre-submission Plan was finalised.
- 30. The site is accessed off of Lower Chase Road, and is within the gap between Waltham Chase and Swanmore. The site promoters have prepared a site assessment which concluded that the site has few constraints and development would not compromise the purpose of the settlement gap.
- 31. Approximately 60 dwellings are proposed on this site together with open spaces and community uses. Currently there is no footpath on the stretch of Lower Chase Road adjoining the site, and the site promoters state that opportunities could be explored to widened the road and create a footpath. But this might require third party land for which there is no evidence at the present time to indicate that the land would be made available. Without a footpath connection access to the village for pedestrians would be limited and potentially dangerous.
- 32. The site promoters claim that this site should be preferred to other sites allocated at Waltham Chase in the LPP2. However, the site at Clewers Lane (WC2) has recently been granted planning permission, and the site at Morgans Yard (WC1) is a previously developed site within the current settlement boundary. The reassessment of the omission sites against the preferred sites (appendix 1) concluded that the site at Sandy Lane (WC3) is less visually sensitive than the Forest Road and Van Diemens Field sites, and is not within a gap. There are no insurmountable transport issues, and the development of this site represents the natural rounding off of the village boundary in this location.
- 33. The two Forest Road sites, are located to the north and south of the road, (WC4) together they would provide around 85 dwellings. The site to the north of Forest Road adjoins Van Diemens Field, which is to the north. Both the Forest Road

sites are visually sensitive, and are within the Gap, but by splitting them up this would have a lesser impact on the Gap than the larger site at Van Diemens Field which would have a significantly greater impact on the gap due to the extent of the development area.

- 34. In transport terms it is considered that the Forest Road sites enjoy marginally better access to local services and facilities, together with the point that there is currently a lack of a footpath connection from Van Diemens Field to the village. Both of the Forest Road sites are nearer to the shops and community facilities in the village.
- 35. If this site was to be preferred to the two Forest Road sites then a further site would need to be considered (of around 25 dwellings) to meet the requirement for 250 new dwellings in Waltham Chase. The Sandy Lane site, which has a similar capacity to Van Diemens Field performs better when assessed against the established key assessment criteria, so would continue to be preferred to the site at Van Diemens Field.
- 36. In conclusion it is not considered that the site at Van Diemens Field performs any better than the allocated sites, and performs worse in terms of visual impact and access to local services and facilities. Development in this location would intrude further into the Gap, than the preferred sites in Forest Road. There are therefore no compelling reasons to allocate this site in preference to any of the sites previously identified for meeting the Waltham Chase Housing requirements

# Site Allocation - Policy WC1 Morgans Yard Housing & Mixed -uses

- 37. This site is within the settlement boundary and is currently used for a number of employment related uses, including open storage. The site is around 2.8 hectares, and the policy requirement is for about 60 dwellings, and between 0.5 and 0.64 hectares of land to allow for the expansion of St John the Baptist Primary School, which adjoins the site from a 1.5FE to a 2FE school. Vehicular access is proposed from Solomons Lane, with a new pedestrian access onto Winchester Road. There is a SSSI to the north, Waltham Chase Meadows, which will require a suitable buffer. Due to the industrial nature of some of the previous uses the site is likely to be contaminated.
- 38. There was some support for this site allocation, and Natural England considered the policy requirement for a buffer to the SSSI to be sufficient and consistent with the NPPF. However there were a number of objections raised.
- 39. The main area of concern was potential traffic congestion, which some respondents felt would be exacerbated by the lack of employment and facilities locally. The loss of employment was also cited by one respondent. Concern was

also expressed regarding the expansion of the school which it was felt would impact on parking issues locally. However transport issues were taken into account in the original site assessments, and given the nature of the site it already generates traffic movements to and from the site. The conclusion that this site will not increase traffic generation to an unacceptable level has subsequently been confirmed in the B2177 Corridor Cumulative Traffic Impacts Study which has not identified any significant traffic issue associated with this previously developed site.

- 40. The site promoters generally supported the allocation but raised concerns over the requirement to allocate a section of their site for educational purposes. This together with the proposed employment uses, the requirement for 40% of the new houses to be affordable, and cost of contamination creates issues of viability. They were also concerned that alternatives to using their site for the school expansion had not been properly explored. Meetings were held with the site promoters who were invited to submit additional information to support their position, but to date this information regarding the extent of contamination, the capacity of the site, and the availability of alternative sites to extend the school have not been supplied.
- 41. The Council's viability assessment<sup>4</sup> of this site would indicate that there is no compelling reason to amend the policy, as the policy as worded is likely to be viable and deliverable. The appraisal took into account the constraints on the site and the potential land –use allocations and concluded that "the *up-lift in land values would constitute a competitive return, which should incentivise the landowner to release the site*".
- 42. In conclusion the site has been confirmed as being available and the viability appraisal indicates that the Policy is deliverable. At the present time the site promoters have not put forward any firm evidence to warrant amending the Policy, however it is recommended that the supporting text is amended to clarify that in respect of the provision of replacement employment floorspace this would be subject to further viability work.

# Site Allocation - Policy WC2 Clewers Lane Housing Allocation

43. Concerns about this allocation largely revolved around traffic and road safety issues. However, part of this site has recently been given planning permission for around 30 dwellings, when the traffic and safety issues were thoroughly examined, and it was found that there were no insurmountable transport issues.

<sup>&</sup>lt;sup>4</sup> Land Allocation Viability Appraisal- Morgans Yard; Vail Williams July 2015; Appendix 2

44. In the light of the recent consent for part of this site there are no reasons why this allocation should not be retained in the Pre-submission draft of the LPP2. As construction of the approved development has not yet commenced the policy needs to be retained to provide guidance on the development requirements for this site should an alternative scheme come forward at some stage in the future.

# Site Allocation - Policy WC3 Sandy Lane Housing Allocation

45. This site of around 3.2 hectares is allocated for around 60 dwellings, together with informal open space and a children's play area. Access is to be from Curdridge Lane, with a new cycle pedestrian link along the eastern side of the site to link up with the village centre. Objections were received to this allocation (around 11 separate responses), mostly on traffic and road safety issues.

### Access

46. The main traffic objections in addition to the general comment about the potential impacts on the local roads, was the potential increase in rat running along Sandy Lane and Bull Lane. However the transport assessment did not identify any insurmountable transport problems with this site, and policy requirement to create a new access of off Curdridge Lane seeks to address the issue of potential rat running.

# Green Infrastructure and Open Space

- 47. Further concerns were raised on the potential loss of rural character/ amenity. The point was raised that this site is one of the highest parts of the village so that its development would be harmful to visual amenity, as would the potential overlooking and loss of privacy to adjoining properties. The comments suggested that the new transport infrastructure including lighting would destroy the rural character of the area. There were also concerns about the potential impact on wildlife and protected species, including bats, badgers, owls, and red kites. However the policy (WC3) requires substantial landscaping and buffers in addition to informal open space, which will help reduce the visual impact of the development, and provide attractive wildlife corridors
- 48. Objections were also made by 3 respondents on whether changing green belt boundaries in the location would be contrary to the NPPF. However, the site is not within an established green belt so this objection cannot be sustained.

### Infrastructure

Comments were also made that the potential development of this site would cause flooding/ drainage problems in the locality. Concerns were raised that

development of this site would put pressure on local facilities including the doctor's surgery.

49. The site promoters broadly support the allocation but request that the capacity of the site is increased to around 70 dwellings, as this number of dwellings could be achieved without any harm to the character and appearance of the area and adjoining countryside. They point out that the gross density of the allocation would be less than 20 dwellings per hectare, which is wasteful of scarce housing land. The policy is currently worded as around 60 dwellings which gives a degree of leeway, but in the absence of any further capacity work, given the constraints on and around the site, it is not considered expedient at this stage to change the wording of the policy.

# Site Allocation - Policy WC4 Forest Road (North and South) Housing Allocation

50. This allocation comprises two sites to the north and south of Forest Road. A total of around 85 dwellings are allocated to the two sites, with around 40 expected on the northern site and around 45 on the southern site. A planning application to develop these sites has recently been submitted, but has yet to be determined. A number of objections were received to this allocation (circa 11 responses).

# Access.

51. The main concerns raised were in respect of access and traffic issues, including the need for additional car journeys to access employment opportunities. The objectors suggest that the development of 85 houses would increase congestion and raise road safety issues, local roads would become rat-runs. However, in assessing this site it was considered that there would be no insurmountable transport issues, a view which is reinforced by the B2177 Corridor Cumulative Traffic Impacts Study

# Green Infrastructure and Open Space.

52. Concerns were raised on the impact on the countryside and settlement gap separating Waltham Chase and Swanmore. According to a number of objectors there would also be a loss of habitat. It was also suggested that there are other more suitable sites in adjoining settlements. In respect of the latter comment the housing requirement is settlement based so considering alternative locations outside of Waltham Chase would not be meet the LPP1 requirement for about 250 houses in this settlement.

53. Natural England raised concerns that the policy did not recognise the nearby SSSI at Waltham Chase Meadows, and the Environment Agency raised concerns that the policy does not recognise the presence of a section of the Lower Chase Stream which would require a buffer zone, and enhancements should be sought where possible. It is therefore recommended that the policy wording is amended to take into account these concerns.

# Infrastructure

- 54. Concerns were raised whether there is sufficient capacity in the local infrastructure facilities to cope with the additional population.
- 55. Flooding was also raised as an issue. But the site is not within an area with a high risk of flooding and the Environment Agency has raised no objections on these grounds.
- 56. In conclusion therefore, there is a recent planning application for the development of this site, which is currently being determined, this illustrates that the site is both available and the requirement for about 85 dwellings is deliverable. It is therefore recommended that minor amendments are made to the Policy (WC4) to take into account the comments made by the Environment Agency, and Natural England.

# **Conclusions**

Following a full and proper consideration of all the responses received in respect of the policies for Waltham Chase in the draft LPP2, and the re-evaluation of the preferred and omission sites that the following amendments should be made to Waltham Chase section of Chapter 4 of the Pre-submission draft of the Local plan Part 2.

- 1. Up-date table at paragraph 4.4.5
- 2. Amend and update the text to policy WC1 clarify that the requirement for employment uses to be included in the redevelopment of this site is subject to the impact on the viability of the proposals.
- 3. Amend the wording to policy WC4 to take into account the comments by Natural England and the Environment Agency.
- 4. Add the following wording to the infrastructure requirements for policies WC1, WC3, and WC4, as requested by Southern Water *provide a connection to the nearest point of adequate capacity in the sewerage network, in collaboration with the service provider*.

# Sustainability Appraisal/Strategic Environmental Assessment

The SA/SEA process requires an iterative approach to plan making, whereby the SA/SEA assessments inform each stage by flagging up matters that require further investigation. The SA/SEA undertaken on the Regulation 18 version of LPP2, highlighted the following matters (left column) in relation to Waltham Chase, and suggests ways of avoiding or mitigating significant negative effects and promoting enhancement of positive effects.

The following table therefore includes the SA/SEA recommendations together with how these have been addressed.

Mitigation, Recommendations and Residual Effects for Plan-making	Response
General SA/SEA comments on all site allocations in LPP2	Response as proposed in relation to the allocation sites in Waltham Chase
It is recommended that for all the sites, specific requirements in any allocation wording to enhance and improve access to GI on and around them should be included. This would increase the certainty of positive effects on infrastructure.	Policy CP15 in LPP1 establishes the requirement to support development which maintains protects and enhances the function or integrity of the existing GI network and provides a net gain in GI. Given, the location of the allocation sites in WC, opportunities to link with existing public rights of way network, plus the provision of on-site open space and a need for a new/improved pedestrian/cycle links to link with other facilities, and allows for the enhancement and improvement to access GI. Policies WC1-WC4 all refer to pedestrian/cycle links with neighbouring sites and other facilities.
Appropriate phasing of sites, time restrictions on development during the day and night, and the requirement for an Environmental Management Plan to be produced should be considered as mitigation within policy wording. This will help reduce negative effects identified for the SA objectives Pollution, Health and Transport.	This SA objective is very broad and covers a number of matters. Policy DM19 on 'Development and Pollution', requires compliance with statutory standards and for adverse pollution impacts to be addressed through applications submitted for determination. This policy states 'as a minimum development should not result in unacceptable impacts on health or quality of life.'
	Given the broad nature of these SA objectives, it is considered that these are

	adequately covered by the emerging development management policies. With regard to transport each WC allocation policy has a specific section on 'access' to establish in policy both vehicular and non- vehicular means of access to the site and linkages with existing routes. This SA recommendation also refers to phasing of sites. While the rate of development might in practice be constrained by the rate of infrastructure locally, especially the provision of extra school places it would not be appropriate to set an artificial cap on the rate that development comes forward.
Mitigation and Recommendations from the SA/SEA in relation to the Waltham Chase site allocations.	Response
Negative effects identified could be changed to positive if a firmer requirement to provide open space on the sites is included in the relevant site allocation policy wording. This could lead to further positive effects on health	Policies WC1, WC3, and WC4, all have the requirement to provide both formal and informal open space within the site. Policy WC2 has the requirement to only provide informal open space on the site, because this site immediately adjoins a large area of public open space.
If sites 2406, 1892, 2065, 2405 and 1894 were developed, it would be recommended that there should be a requirement under policy to retain trees covered by Tree Preservation Orders. This will increase the certainty of positive effects on landscape.	Those sites or parts of sites that have been allocated as part of LPP2 (1892 and 2065), all require landscaping provision and the retention and enhancement of existing boundaries. None of these sites have significant trees on the developable area with the tree cover around the edges. Those trees will be given due protection by the requirement to maintain and reinforce existing landscape and to provide buffers. The remaining sites are not currently being proposed for development in the LPP2.

# Appendix 1 – Assessment of policies WC3 and 4 and Omission Sites

A number of omission sites were put forward as alternatives to the sites allocated in the draft Plan. The promoters of these omission sites claim that their sites perform better against the key criteria for assessing the most sustainable locations for the required growth of Waltham Chase.

Of the preferred sites allocated in the draft LPP1 Morgans Yard (WC1) is previously developed land within the settlement boundary and would have a presumption in favour of its development over any green field allocation. The site at Clewers Lane (WC2) has already been granted planning permission. Therefore the following assessment compares the sites allocated in the draft plan at Sandy Lane (WC3), and Forest Road (WC4), against the omission sites at Van Diemens Field, and Solomons Lane. The other omission sites put forward were not for housing developments so are not included in this re-assessment, but are dealt with separately above.

Chapter 2 of the draft Local Plan set out the site selection assessment methodology, starting with initial site sieving, assessment against various evidence studies and data, and selection of preferred sites. A series of 'key criteria' are set out for the final selection stage, including community consultation results, and the 'Housing Site Assessment Methodology' document was published alongside the draft Local Plan to set out the means used to assess the potential site allocations in more detail. The factors taken into account when selecting sites for Waltham Chase generally reflect the 'key criteria'.

The report of the public consultation included a table showing how the shortlisted sites performed against the factors referred to in the consultation questionnaire. This is updated below to refer to the 'key criteria' and to cover the areas now raised through consultation on the draft Local Plan (including previously shortlisted sites).

Key Criteria	Assessment	Evidence Source
Is the site within the settlement boundary?	The capacity of Waltham Chase to meet its housing requirements within the current settlement boundaries has been assessed, and with the exception of Morgans Yard there are no other significant brownfield sites within the settlement boundaries likely to come forward for housing development in the Plan Period. Therefore to meet the full housing requirement for Waltham Chase land will need to be allocated outside of the current settlement boundaries. None of the sites	Inset Map 26 WDLR

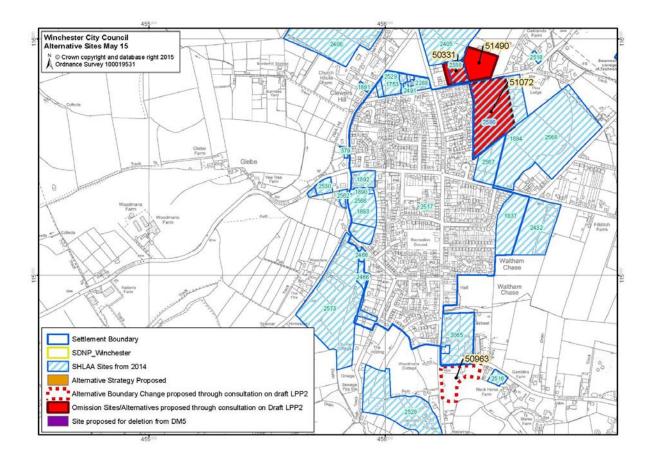
	subject of this re-assessment are within the current settlement boundaries	
If not, is the site adjacent to the existing settlement boundary and well related to the pattern of development?	All the sites currently under consideration, both the sites allocated in the draft Plan and the omission sites are immediately adjoining the settlement boundary. The Sandy Lane site has development on three sides and is contained by Sandy Lane itself. It effectively rounds off the settlement boundary to the west of the village. The sites in Forest Road and Lower Chase Road immediately adjoin the settlement boundary, and would effectively extend the boundary eastwards. The site off of Solomons Lane, would have the new development at Morgans Yard to the north, separated by the road, but otherwise would have countryside to the south, east and west. It is the least well-related to the existing settlement boundary. Accordingly the Sandy Lane site is better related to the settlement boundary and the land at Solomons Lane is less so.	Inset Map 26 WDLPR
Are there physical constraints on the site? e.g. within a medium-high flood zone, overhead power line	There are no physical constraints within any of the sites under consideration in this review. The site south of Forest Road is near to the Waltham Chase Meadows SSSI, but Natural England has confirmed that with a suitable buffer this would not be a constraint against development. None of the sites are within a medium to high flood risk zone	Waltham Chase Constraints Map
Are there national or local policy designations? e.g. Site of Special Scientific Interest, Scheduled Ancient Monument	The South Downs National Park is some distance to the north and west of Waltham Chase, but does not act as a constraint against development in this settlement. The Waltham Chase Meadows SSSI is located between St John's Primary School and the southern edge of the southern site off of Forest Road, but Natural England has confirmed that with an effective buffer there would be no impact on this designated site. There is a TPO on the northern part of the Sandy Lane site.	Waltham Chase Constraints Map
Is the site close to existing facilities & services?	The Forest Road sites were assessed as being 'good' in the Transport Site Assessment for Waltham Chase, with the remainder being 'adequate'. Van Diemens	Waltham Chase Transport Site Assessment,

	Field is further away from local facilities than the two Forest Road sites, so does not perform quite so well, it is also the furthest away from the local primary school and access to this facility is rated as poor. The Sandy Lane site was assessed as having 'good' access to local services and facilities Solomons Road was not assessed but is the furthest away from local facilities and services, with the exception of access to the primary school which is opposite the site. Therefore the Forest Road and Sandy Lane sites perform best on this criteria and Solomons Lane the worst.	and Accessibility Map
Is there good access onto the site?	All the sites could provide a safe and acceptable means of access to the site from an adopted road. Sandy Lane currently has the requirement for the vehicular access to be off of Curdridge Lane, this would also link into the exiting footpath network. The Transport Site Assessment work also flagged up that pedestrian access along Sandy Lane and Bull Lane is currently poor, due to the lack of a footpath The Solomons Lane site could provide an access onto this road, but care would be needed to avoid conflict with traffic to the extended school and the new access to the mixed use scheme on Morgans Yard.	Waltham Chase Transport Site Assessment, and Accessibility Map
Would the development detract from the landscape, important views and historic environment of the surrounding area?	The sites in Forest Road and Van Diemens field are considered to be the 'most sensitive ' in landscape terms. With the site at Sandy Lane being considered 'highly sensitive' on part of the site and 'moderately sensitive' on the remainder Another SHLAA site in Solomons Lane was assessed as being 'moderately' sensitive, the site currently under consideration is larger and projects further into the countryside, so is likely to be 'moderate' or 'highly sensitive' in landscape terms. None of the sites under consideration would have any impact on the historic environment, as there are no conservation areas or listed buildings in the village.	Waltham Chase Landscape Sensitivity Assessment
Can the site contribute to meeting other	All the sites are of sufficient scale to meet their open space requirements, and could make a contribution towards meeting any	Waltham Chase Open Space

identified needs?	local shortfalls in informal open space and	Strategy
	children's play.	onatogy
	Any development in Waltham Chase would	
	be expected to contribute towards making	
	good the shortfall in primary school places,	
	but this would be in the form of a financial	
	contribution, with the exception of the site at	
	Morgans Yard for which land is allocated for	
	the extension of the school.	
Would the	The sites in Forest Road and the site at Van	Inset Map 26
	Diemens Field are within the Swanmore/	WDLPR
development maintain the		VULFN
	Waltham Case Gap. All of these sites would	
generally open and	have an adverse impact on the Gap, but the	
undeveloped	site at Van Diemens Field is the largest and	
nature of the gap	would extend the furthest into the Gap so	
between	would have the greater impact.	
neighbouring	The site at Solomons Lane is also in the Gap	
settlements?	which would be eroded through any	
	development on this site.	
	The Sandy Lane site is not within the Gap so	
	performs better on this criterion	
How did the site	The Parish Council consulted with the local	
rate in community	community on the preferred strategy to meet	
consultation	the village's housing requirements. The	
responses?	preferred option was to spread the	
	development around the edge of the village.	
	The potential development sites which had	
	been put forward in the SHLAA were then	
	assessed against the established assessment	
	methodology which had been used for all	
	settlements in the District. The preferred	
	options were then the subject of an informal	
	consultation undertaken by the Parish	
	Council. Although this was widely publicised it	
	received very little response.	
	The Council then undertook its own	
	consultation on the draft Plan including	
	holding an exhibition in Waltham Chase. In	
	addition to the objection from the promoters	
	of alternative sites, there were 9 individual	
	objections to the Forest Road sites, and 11 to	
	the Sandy Lane site.	
	The Solomons Lane site was not put forward	
	as a SHLAA site so was not the subject of the	
	consultations.	
	Van Diemens Field was originally part of a	
	much larger site put forward as part of the	
	SHLAA. The promoters of this site contacted	
	the Council to request that a smaller site	
	should be considered, but this was after the	

site assessment work had bee The Council had made the dec would not re-run the site asses every time a new site came for would reassess any omission the allocated sites in the draft	cision that it ssment process rward, but sites against plan, as part of
the consideration of responses LPP2.	

# Plan of Omission Sites



# **APPENDIX 2 Morgans Yard Viability Study**



### Land Allocation Viability Appraisal

Morgans Yard, Waltham Chase Report date: 21 July 2015

Prepared for: Winchester City Council City Offices Colebrook Street Winchester SO23 9LJ

Prepared by: Russell Miller MRICS FNARA



#### Land Allocation Viability Appraisal

#### INSTRUCTIONS

Vail Williams has been instructed by Winchester City Council's planning department to provide a desktop review the viability of a number of sites allocated within their local plan. The role of the assessment is to inform policy decisions made by elected members; it does not form part of site specific planning applications or negotiations due to the broad nature of the assessment.

#### GUIDANCE

This is not a formal market valuation as prescribed by the RICS Valuation – Professional Standards (Red Book); but we have had regard to the RICS Guidance Note 'Financial Viability in Planning' published August 2012 which provides a framework of principles and methodology; defining viability for planning purposes as follows:-

'An objective financial viability test of the development project to meet its costs, including the costs of planning obligations, while ensuring an appropriate site value for the landowner and a market risk adjusted return to the developer in delivering the project.'

We have had regard to the National Planning Policy Framework (NPPF) that states (paragraph 19) that 'the Government is committed to ensuring that the planning system does everything it can to support sustainable economic growth' and goes on to state that (paragraph 173) 'to ensure viability, the costs of any requirements likely to be applied to development such as requirements for affordable housing, standards, infrastructure contributions or other requirements should, when taking in to account of the normal cost of development and mitigation, provide competitive returns to a willing land owner and willing developer to enable the development to be deliverable.'

#### METHODOLOGY

We have prepared an open book assessment by reviewing the Residual Land Value of the sites on the assumption that planning consent has been granted for a scheme that complies with Winchester City Council's current planning policies and obligations (as attached with this report). We have then compared this with a broad assessment of the Existing Use Value in order to comment on the financial viability of the proposed land allocation and likelihood of the site coming forward for development.

Residual Land Value is a valuation technique that assesses a project's land value by deducting all development costs, plus profit and finance from the anticipated gross development value (GDV) upon completion. The land value is a 'residue' that remains from the GDV having made such deductions.

Existing Use Value is an assessment of current uses on the site. We have not been instructed to liaise with landowners and inspect the sites in detail and have therefore undertaken a 'drive by' inspection and utilised Ordnance Survey mapping to make broad assumptions of existing site areas and building floor areas. It is paramount that a more comprehensive assessment of EUV is undertaken when assessing viability associated with site specific

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planning applications, which would also include an assessment of alternative use value where appropriate.

We have concluded with a calculation of the potential uplift that results from deducting the Existing Use Value from the Residual Land Value. The percentage uplift is stated and on general terms reflects a return to the landowner (where positive). The level of uplift to constitute a 'competitive return' varies considerably per site but would typically fall with the range of 20-50%. This produces a Benchmark Site Value and should reflect the level at which the landowner is duly incentivised to release the land for development.

#### **DEVELOPMENT ASSUMPTIONS**

We have set out below the broad assumptions inputted in to our residual appraisals based upon our experience of advising both the private and public sectors:-

- Sale values have been estimated from market knowledge and on-line websites;
- Build costs and programmes have been derived from the Building Information Cost Tables (BCIS) adopting median prices with some variances depending on scale;
- It is assumed that construction complies with Level 4 of the Code for Sustainable Homes for residential properties;
- External and landscaping costs are unknown on individual sites and a general 10% additional allowance has therefore been included;
- Finance has been assessed at 6% on an all inclusive basis including set up fees, applied to 100% of development costs including the land price over a period that includes 3 months site set up and build and sales periods varying depending on the scale of the development;
- Profit has been assessed at 20% of development costs;
- It is agreed with WCC that a sum of £5,000/ dwelling be applied as a Section 106 Education contribution accepting that this is likely to vary depending on site specific educational requirements;
- Where an on-site affordable housing obligation persists we have assumed 40% with a split of 25% shared ownership and 75% affordable rent;
- Affordable Housing Units have been included within the residual land appraisals based upon an investment value equivalent to 60% of Market Value for Affordable Rent Units and 75% of Market Value for Shared Ownership Units;
- We have applied the Community Infrastructure Levy (CIL) on the net residential accommodation at a rate of £80/ sq m given the location of the sites being assessed (excluding vacant building credits);

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- Site acquisition costs comprise SDLT, agent fees of 1% and legal fees of 0.5%;
- \* A contingency of 5% has been included;
- Professional fees have been included at 8% for residential schemes and 11% for commercial schemes;
- Sales and marketing costs have been included at between 2.5%-3% depending on scale and the anticipated level of marketing costs (a higher rate of 5% has been allowed for retirement schemes);
- The commercial residual appraisal assumes it is developed speculatively, let and sold as an investment, whereas in practice the delivery of employment sites is often predicated on pre-lets and owner occupier demand.
- No costs have been included in respect of contamination or environmental remediation.

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#### WC1 - Morgans Yard, Waltham Chase (2.8 ha)

Site A (school)

0.5 ha gift to adjoining Primary school - nil cost/value

#### Site B (Residential x 60 dwellings with 40% affordable on-site)

2 ha based on 30 plots/ha - 60 units and 6,000 sq m of accommodation

Market Housing x 36 (4,020 sq m - 66% of accommodation)

BCIS Median Cost Estate Housing £1,112/ sq m

GDV £3,500/ sq m

Affordable Housing x 24 (1,980 sq m - 33% of accommodation)

BCIS £1,112/ sq m

EUV:SH - 6 (25%) x Shared Ownership Units (495 sq m @ 75% of £3,500/ sq m)

EUV: SH - 18 (75%) x Affordable Rent Units (1485 sq m @ 60% of £3,500/ sq m)

#### Other Costs

CIL £85,000 (£80/ sq m on net additional floor-space for market housing - [4,020 - 2959])

Education Contribution/or land enabling cost £300,000 (£5,000/ plot)

#### Site C (Commercial B1a/b/c)

Remaining 0.3 ha gross

Office Units @ 40% site density 2,400 sq m gross/ 2,040 sq m net @ 85% over 2 floors

BCIS Median Build Cost £1,672/ sq m

GDV £160/ sq m rent @ 7% (£2,286/ sq m cap val)

18 month sales period/ 9 months rent free

No allowance for contamination remediation

#### **RESIDUAL APPRAISAL**

Site A NIL

- Site B £4,780,000
- Site C (£1,960,000)

#### Total £2,820,000 (£1,007,142/ha)

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#### **EXISTING USE VALUE**

Estimate from combination of external inspection and Promap analysis

Existing employment space 2846 sq m @ £45/ sq m cap. 10% = £1,280,000

Additional open storage/ car sales 3,888 sq m @ £7.50/ sq m cap. 10% = £290,000

Greenfield land 1.39 ha @ £50k/ ha = £70,000

Existing bungalow dwelling 113 sq m = £350,000

Total £1,990,000 (£710,714/ ha)

#### VIABILITY COMMENTS

Uplift calculation:

RLV - EUV = £830,000 (42%)

A positive uplift represents an incentive for the land to be released for development.

#### **GENERAL COMMENTS**

It is assumed that part of the site would be 'gifted' to the adjacent primary school at no cost to the developer but essentially forms part of the planning obligations.

No allowance has been included within the calculation for remediation of contaminated land and therefore if such a cost is proven necessary this would impact on the viability conclusions.

An increase in the employment provision accentuates the loss due to the demand risk against cost.

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# Appendix 3 Proposed Changes to LPP2

# 4.4 WALTHAM CHASE

### Location, characteristics & setting

- 4.4.1 Waltham Chase is a large village in an attractive rural setting, located to the south west of the South Downs National Park. It consists mainly of relatively modern development of various styles, but it is the rural setting which gives Waltham Chase its special character.
- 4.4.2 The LPP2 data set for Waltham Chase is included in the evidence base of the Plan (Appendix A). This sets out the background facts and figures that have informed the draft policies and proposals for the village. Along with more detail on the characteristics of the town, it includes information on -
  - Population and Housing
  - Employment
  - Community and Social Infrastructure
  - Infrastructure.

### **Development Needs**

- 4.4.3 The development strategy for the Market Towns and Rural Area has been identified through Policy MTRA1 of LPP1. Policy MTRA2 supports the evolution of the more sustainable villages, including Waltham Chase, to maintain and improve their role and function in meeting a range of local development needs. These needs include
  - the provision of about 250 dwellings over the plan period 2011-2031; and
  - supporting economic and commercial growth to maintain and improve the shopping, service, tourism and employment roles.
- 4.4.4 Development should result in a more sustainable community by improving the balance between housing, employment and services. Existing facilities, services and employment provision should be retained or improved to serve the village and its catchment area. All development should be appropriate in scale and design, so as to conserve the settlement's identity, countryside setting and local features.
- 4.4.5 The remaining housing requirement, taking account of completed and anticipated development, was about **174** dwellings (see Table below). One of the roles of this Plan is to allocate sites to meet this figure in suitable locations that can deliver the number of homes required in Waltham Chase during the Plan period.

# Waltham Chase Net Housing Requirement

Category	No. of dwellings
a. Requirement (2011 - 2031)*	250
b. Net Completions 1.4.2011 to 31.3.2015	15
c. Outstanding permissions at 31.3.2015	1
d. SHLAA sites within settlement boundary	60
e. Windfall allowance	0
f. Total supply (b+c+d+e+f)	76
Remainder to be allocated (a – f)	174**

\* Policy MTRA2 of LPP1

\*\* Clewers Lane now has permission, but as it was permitted after April 2015, it has not been counted and therefore remains as part of the need for allocation.

- 4.4.6 There are minimal existing planning permissions referred to in the table (c. and d.). <u>The proposed allocation at Clewers Lane (policy WC2) now has planning consent (granted after April 2015).</u> The SHLAA site referred to in the table (e.) is at **Morgan's Yard**. This site is within the current settlement boundary but is a key site which <del>can</del> <u>has the potential to</u> deliver several uses that Waltham Chase needs. Hence it is subject to a specific mixed use allocation (see policy WC1 below). This, along with all the other sites submitted for Waltham Chase through the SHLAA process, are shown on the Waltham Chase page of the LPP2 web site: <u>www.winchestete.gov.uk/planning-policy/local-plan-part-2</u> (see Waltham Chase-All Sites Submitted document).
- 4.4.7 No allowance is made for the development of unidentified ('windfall') sites which may come forward within the defined settlement boundary on infill or redeveloped sites over the Plan period. This reflects the conclusions of the 'Windfall Trends and Potential' study for Waltham Chase, but does not mean that such opportunities are not appropriate or may not be suitable for new housing. Any such proposals will continue to be considered on their individual merits against current policies and, where approved, will provide flexibility in maintaining the supply of housing in the village.
- 4.4.8 The process of selecting appropriate sites has taken into account the work undertaken by the Parish Council to establish the community's preferences for the location of new development sites. Through local consultation and discussions with Council, all the potential housing sites in and around

Waltham Chase that were promoted through the SHLAA were considered. Having regard to development needs identified, the established assessment methodology, and the community's preferences that the development should be spread around the edges of the village, which emerged through earlier consultations, -<u>the</u> preferred development strategy <del>was drawn up</del> comprises the following:

### Housing Sites

- Land north of Clewers Lane (Policy WC2)
- Land east of Sandy Lane (Policy WC3)
- Land north and south of Forest Road (Policy WC4)
- Land south of Forest Road (site 1837)

Mixed- use site

Morgan's Yard (Policy WC1)

- 4.4.9 The Parish Council then undertook an informal consultation on the development strategy between November 2013 and January 2014. Although the preferred sites were widely publicised through the Parish Magazine and the Parish Council web-site, only 2 responses were received one from a local resident and the other from a promoter of an alternative site.
- 4.4.10 The small number of existing completions and outstanding planning permission (totalling 16 dwellings) means that the majority of the housing requirement for Waltham Chase will be accommodated on new site allocations (policies WC1- WC54 below). These policies include estimates of each site's capacity, but the number of dwellings actually delivered over the 20 year Plan period will take account of various site and market conditions that will influence the number, type and size of homes provided. While the precise number may be a little higher or lower than estimated, the existing commitments and allocated sites are expected to provide the requirement of 'about 250 new homes' in total.
- 4.4.11 The owners of the preferred sites have confirmed that all are available for development within the Plan period (up to 2031). When the sites are considered against the Site Assessment Methodology,
  - their locations are consistent with the Settlement Hierarchy;
  - no major constraints have been identified;
  - they are well-related to existing services and facilities;
  - site conditions are favourable;
  - infrastructure requirements will not affect viability;
  - neither has a significant adverse impact on biodiversity, landscape or heritage;
  - they reflect the results of community involvement

4.4.12 Work on local needs and the evidence base also highlights a need for open space provision in most categories. No new employment sites are needed but existing provision should be retained <u>(although there will be a net loss of employment floorspace at Morgans Yard)</u> and additional employment development is encouraged in suitable locations within the built-up area.

# **Open Space and Other Infrastructure**

- 4.4.13 The overall scale of development proposed in Waltham Chase will require an extension to the Primary School. All The development allocations will be expected to make a contribution to the cost of this improvement, which is required as a result of development and is facilitated by policy DM10.
- 4.4.14 <u>Sites allocated under Policies WC1, WC2, WC3 and WC3 fall within the area</u> covered by the Interim Solent Recreation Mitigation Strategy (see paragraph <u>1.11)</u>. These will be expected to make a financial contribution towards measures to mitigate their recreational impact on protected sites.
- 4.4.15 There is a policy requirement for all the sites allocated below to provide open space, this will both meet the needs of the new development and also help make up local shortfalls. The allocation sites are required to provide on site open space, landscaping, links with the existing public rights of way network and new connections between each site and other facilities. This has multiple benefits ensuring health and wellbeing matters are integrated into new development and that connections are provided to encourage the community to avoid using vehicles for short journeys. Furthermore, such enhanced green infrastructure provision will help protect the rural lanes and surrounding countryside from urbanisation.
- 4.4.16 Open spaces in Waltham Chase that are currently protected from development by WDLPR saved policies RT1 and RT2-have been reassessed in terms of their importance for recreational and/or amenity purposes. The results of this review, in terms of which areas continue to be protected, under Policy DM5 are set out in <u>a background paper</u>. New Policy DM# now supersedes RT1 and RT2 and the open spaces protected under the policy the up-dated Open Space Strategy and are shown on the Local Plan Policies Map

# **Site Allocation** Policies

- 4.4.17 The proposed site at <u>Morgans Yard</u> (totalling 2.8 hectares) is within the current settlement boundary of Waltham Chase. It is close to the village centre, well contained and easily accessible from the B2177. Due to the previous uses on the site it is believed to suffer from low levels of contamination which will need to be fully investigated and remedied before the site can be developed.
- 4.4.18 The site is currently used for a number of employment uses, and showroom/sales facilities. It is one of the few significant employment sites in

the village, although the disposition of the various uses does not make for the most effective use of the site. Given the requirement to enable the school extension and for decontamination, and the fact that this is not a prime employment location, it would not be realistic to expect all the existing land area devoted to employment uses to be replaced, or to specify the precise amount or uses of floorspace to be provided. However, in bringing forward the site the developers should develop a masterplan for a mix of uses that includes sufficient commercial uses to at least compensate for the loss of existing employment floorspace, <u>taking account of the viability of the</u> <u>development</u>.

4.4.19 This site will be expected to make a contribution to the improvement of St John the Baptist Primary School, which is required as a result of development. Scope to extend the School is limited, given the SSSI immediately to the north, and Morgan's Yard offers the best opportunity for expansion. Following discussions with Hampshire County Council on the best way to extend the school, they confirmed that the site's contribution towards the expansion of the School, should, therefore, be achieved by providing an area of land (0.5 – 0.64 hectares) for the expansion of the School grounds. This additional land is needed to provide additional play space to meet the needs of the enlarged school. There is also the potential to provide a multi–use games area for the school which could be made available to the local community outside of school hours.

### Policy WC1 – Morgan's Yard Mixed Use Allocation

Land at Morgan's Yard, as shown on the Policies Map, is allocated for the development of about 60 dwellings, extension of the adjoining St John the Baptist Primary School, and employment generating uses to replace existing jobs <u>lost</u> on the site. Planning permission will be granted provided that detailed proposals accord with other relevant policies and meet the following specific development requirements;

Nature & Phasing of Development

- a masterplan establishing the disposition of housing, school extension and employment uses for the whole site should be produced and agreed in advance of permission being granted for components of the allocation. Individual proposals should be designed in accordance with the masterplan, provide other uses and facilities (including affordable housing) at the appropriate stage, and avoid prejudicing the development of adjacent parts of the site.
- <u>the proposals, should be accompanied by a comprehensive site</u> <u>assessment which sets out the nature and extent of any</u> <u>contamination present on the site, together with the programme</u> <u>of remedial works to ensure that any unacceptable risk from</u> <u>contamination is avoided</u>

### Access

- provide a safe vehicle, pedestrian and cycle access point from

<ul> <li>Solomons Lane;</li> <li>include footpath/cycle access onto Winchester Road and through the site to provide a safe pedestrian link with the School.</li> </ul>
<ul> <li><u>Landscape Environmental</u> <ul> <li>maintain and reinforce existing landscaped boundaries around the site, particularly to ensure an effective buffer between the development and the adjoining Waltham Chase Meadows Site of Special Scientific Interest (SSSI);</li> <li>provide suitable boundary treatment with the neighbouring School.</li> </ul> </li> <li><u>Green Infrastructure and Open Space</u> <ul> <li>provide for an extension of the adjoining St John the Baptist Primary School playing fields and on-site open space (Local Equipped Area for Play, or Multi Use Games Area and Informal Open Space).</li> </ul> </li> </ul>
<ul> <li>Other Infrastructure         <ul> <li>provide between 0.5 to 0.64 hectares of land for the expansion of St John the Baptist Primary School and other infrastructure needed to make the development acceptable in planning terms.</li> <li>provide a connection to the nearest point of adequate capacity in the sewerage network, in collaboration with the service provider</li> </ul> </li> </ul>

- 4.4.20 The proposed site <u>at **Clewers Lane**</u> (0.8 hectare) is one of a number of potential sites identified along Clewers Lane. The allocated site has an estimated capacity of about 30 dwellings and it is sensible to modify the settlement boundary to include this site and other adjoining land. However, the adjoining areas are not part of the proposed allocation as they include existing businesses and dwellings and any net residential gain would be modest. Any future development proposals can be assessed against the Plan's general policies for development within the village, but it is important that development of the allocated site does not prejudice suitable development of adjoining sites which might come forward in the future.
- 4.4.21 The site should include Informal Open Space and has the potential to improve access to other types of open space by providing pedestrian access to the adjoining 'Triangle' open space and possibly providing some parking spaces to serve it.

### **Policy WC2 – Clewers Lane Housing Allocation**

Land at Clewers Lane, as shown on the Policies Map, is allocated for the development of about 30 dwellings. Planning permission will be granted provided that detailed proposals accord with other relevant policies and meet the following specific development requirements:

### <u>Access</u>

- provide a safe vehicle, pedestrian and cycle access point from Clewers Lane;
- provide a pedestrian/cycle link through the site to the adjoining recreation ground and investigate/implement improvements to pedestrian/cycle links with the surrounding area;
- provide for access to enable the development of adjoining land along Clewers Lane.
- Landscape Environmental
  - maintain and reinforce existing landscaped boundaries around the site, particularly the northern site boundary.
- **Green Infrastructure and Open Space**
- provide on-site open space (Informal Open Space).
- **Other Infrastructure** 
  - contribute to the expansion of St John the Baptist Primary School and other infrastructure needed to make the development acceptable in planning terms.
- 4.4.22 The proposed site <u>at **Sandy Lane**</u> (3.2 hectares) performs well against the assessment criteria and <del>Sandy Lane</del> makes a logical and defensible boundary to the western side of the settlement. The site has a substantial hedgerow along the western boundary which, apart from access arrangements, should be retained and strengthened. The site is also higher in parts than the surrounding residential properties, so care will be needed in the layout to avoid over-looking. There is an existing access road to the north of the site <u>off of Sandy Lane</u> which serves a number of residential properties, access to which needs to be maintained.

### Policy WC3 – Sandy Lane Housing Allocation

Land at Sandy Lane, as shown on the Policies Map, is allocated for the development of about 60 dwellings. Planning permission will be granted provided that detailed proposals accord with other relevant policies and meet the following specific development requirements:

### <u>Access</u>

- provide a safe vehicle, pedestrian and cycle access from Curdridge Lane which minimises the impact on the existing hedgerow and maintains access to existing residential properties;
- provide a new/improved footpath/cycleway along the eastern edge of the site as part of a route into the village centre.

### Landscape Environmental

- provide substantial landscaping to create a new settlement edge to the south and west.
- provide landscape buffers to protect the amenities of existing properties to the south and east of the site.

### Green Infrastructure and Open Space

 provide on-site open space (Informal Open Space and Local Equipped Area for Play).

### **Other Infrastructure**

- contribute to the expansion of St John the Baptist Primary School and other infrastructure needed to make the development acceptable in planning terms.
- provide a connection to the nearest point of adequate capacity in the sewerage network, in collaboration with the service provider
- 4.4.23 The above <u>following</u> policy allocates two <u>housing proposed</u>-sites (totalling 3.9 hectares) to the **north and south of Forest Road**. These perform well against the assessment criteria. There is residential development immediately to the west of the sites and on the opposite side of the road to the northern site. Although the sites lie within the Waltham Chase/Swanmore Gap, development is not considered to undermine its overall purpose as the northern site would not extend beyond the existing developed area and the southern site runs alongside existing development.
- 4.4.24 The sites are also visually well contained and new development will need to retain and reinforce this containment so as to avoid intrusion into the Gap, including through the provision and location of open space. Due to the more rural nature of the southern site and the open Gap to the south and east, a lower density of development might be more appropriate.
- 4.4.25 Open space should be provided in accordance with LPP1 Policy CP7, with each site capable of providing Informal Open Space and a Local Equipped Area for Play on-site. Development of these sites should take particular account of the presence of the Waltham Chase Meadows SSSI, and the Lower Chase Stream, both of which should be protected through the layout of the scheme and the provision of suitable buffers.

### Policy WC4 – Forest Road (North and South) Housing Allocations

Land to the north and south of Forest Road, as shown on the Policies Map, is allocated for the development of about 85 dwellings. Planning permission will be granted provided that detailed proposals accord with other relevant policies and meet the following specific development requirements

### <u>Access</u>

 provide safe vehicle, pedestrian and cycle access points to Forest Road in a form and position which minimises the loss of trees and hedgerows.

### Landscape Environmental

- provide substantial landscaping to create a new settlement

edge to the north, south and east of the sites, and protect and strengthen the existing hedgerow on the western boundaries adjoining existing housing. <u>The required</u> <u>landscaping to the southern edge of the southern site</u> <u>should provide a strong buffer to protect the Waltham Chase</u> <u>Meadows SSSI</u>

- <u>The layout should recognise the presence of the nearby</u> <u>Lower Chase Stream which adjoins parts of the site, and</u> <u>where appropriate a suitable landscaped buffer zone should</u> <u>be incorporated into the scheme, to allow for access, and to</u> <u>ensure that no back gardens immediately back onto the</u> <u>watercourse.</u>

### **Green Infrastructure and Open Space**

- provide on-site open space (Informal Open Space and Local Equipped Area for Play) including a substantial area of informal open space on the undeveloped part of the site to meet current and future open space needs.

### **Other Infrastructure**

- contribute to the expansion of St John the Baptist Primary School and other infrastructure needed to make the development acceptable in planning terms.
- provide a connection to the nearest point of adequate capacity in the sewerage network, in collaboration with the service provider

# Open Space

4.4.26 Open spaces in Waltham Chase currently protected from development by WDLPR saved policies RT1 and RT2 have been re-assessed in terms of their importance for recreational and/or amenity purposes. The results of this review, in terms of which areas continue to be protected, are set out in a background paper ########. New Policy DM# now supersedes RT1 and RT2 and the open spaces protected under the policy are shown on the Local Plan Policies Map (Inset#).

### Proposed Changes to Policies Inset Map for Waltham Chase

# Key to Policies Maps Showing Required Amendments to the Current Adopted Policies Map

### Policies saved in 2006 Winchester District Local Plan Review - to be deleted

- X CE 2 Gap
   H3 Settlement\_Boundaries
   S2\_4\_7\_10\_12\_14\_15\_ Settlement\_Proposals
   SF1 Town\_Centre\_Boundary
   SF5 Primary\_Shopping\_Area
   T12 Safeguarded Land
- O-O- T2 Development Access
- X X RT1\_RT2&RT5 Amentity and Recreation Areas

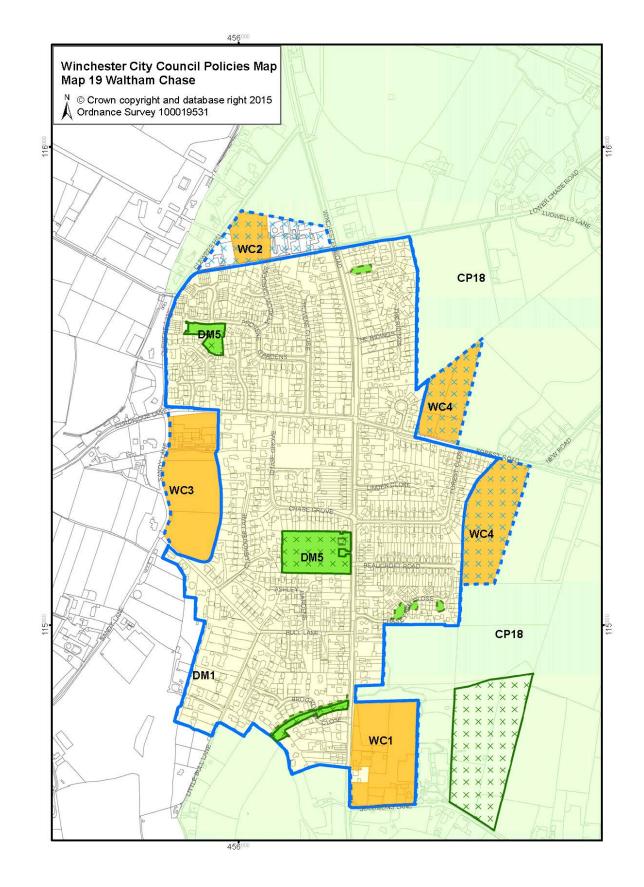
#### Policies adopted in Local Plan Part 1

Strategic Allocations - approximate area of development SH2, SH3

Strategic Allocations - approximate area of Green Infrastructure SH2, SH3

#### Policies proposed in Local Plan Part 2

- Site Allocations Housing Site Allocations - Green Infrastructure Site Allocations - Employment CP18 - Gaps DM1 Settlement Boundaries DM7 Town Centres DM8 Primary Shopping Frontage DM5 - Open Areas
  - Winchester\_District\_Boundary
  - South Downs National Park



# Polices Map Inset Showing Changes from Adopted Plan for Waltham Chase

# Key to Proposed Final Policies Maps

### Policies adopted in Local Plan Part 1

Strategic Allocations - approximate area of development SH2, SH3

Strategic Allocations - approximate area of Green Infrastructure SH2, SH3

### Policies proposed in Local Plan Part 2

	Proposed Allocations Housing
$\mathbb{Z}$	Proposed Allocations Green Infrastructure
	Proposed Allocations Employment
	SHUA5 - Botley Bypass safeguarding
	DM1 - Settlement Boundaries
	DM1 in SDNP
****	DM5 - Open Areas
	DM7 - Town Centres
	DM8 - Primary Shopping Frontage
	DM27, DM28 Conservation Areas
	CP18 - Gaps
	Countryside
<b>C</b>	Winchester_District_Boundary
	South Downs National Park

# Waltham Chase Polices Map

